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Military Aspects in the field of ESDP
Security at home needs security abroad

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Austrian Federal Ministry of Defence
Roßauer Lände 1
1090 Vienna
Tel.: +43 1 5200-23052
Fax: +43 1 5200-17257
eu06.project@bmlv.gv.at

Editorial office:

EU06 Project Group

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Roland Pachler
Manfred Lamplmair

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Preface
by the Federal Minister of Defence



Günther Platter

Preface by the Federal Minister of Defence

On 1 January 2006, Austria will take over the Presidency of the Council of the European Union for the second time since its accession in 1995. Although during our first Presidency in 1998, European Security and Defence Policy (ESDP) was not yet fully in sight, Austria sent a strong signal by organizing the very first informal meeting of Ministers of Defence in Vienna. At that time, however, no particular expectations with regard to security and defence policy were placed upon the Presidency. This time, actively continuing and developing ESDP will be crucial. The Austrian Presidency will pay particular attention to operations, civil-military co-ordination and the development of military capabilities.

Since its beginnings in 1999, ESDP has developed at a remarkably fast pace, which is reflected by the great number of ESDP operations being prepared, running or completed. Thus, an essential task of the Austrian Presidency will be to continue the successful management of current operations and to be prepared for starting new ones. It is planned that, in a spirit of close civil-military co-ordination, reviews of ESDP operations taking place in the same region, such as EUFOR ALTHEA and EUPM in Bosnia and Herzegovina, will be carried out in parallel for the very first time.

Yet, civil-military co-ordination is not only necessary in the review process, but also in the earlier phases of planning and running operations. After the United Kingdom Presidency, which dealt with the comprehensive planning of civil-military operations, the Austrian Presidency wishes to focus on civil-military co-ordination aspects in the management of operations. In this context, all levels, including the theatre level, are to be examined. In this analysis, the Austrian Presidency wishes to include all possible scenarios related to interaction between different EU instruments. The EU involvement in Bosnia and Herzegovina is one example of such interaction. Moreover, the role of the European Union in military disaster relief efforts will need to be further discussed if the Union is to become more predictable in this respect.

As regards the development of military capabilities, the primary role of the Austrian Presidency will be to manage the bidding process for the Headline Goal 2010 and to start compiling Member States' contributions. At the same time, methods for carrying out a qualitative analy-

sis of these contributions will be developed. This analysis is designed to support the review of progress in achieving the Headline Goal 2010. There are several other issues relevant to military capabilities development, such as the Long Term Vision, battlegroups and the Maritime Dimension of the Headline Goal 2010, that deserve careful attention as well. Furthermore, the Presidency will, in its area of competence, support the European Defence Agency.

In addition to the above-mentioned issues, there are many other important tasks to be fulfilled by the Austrian Presidency. In particular, ESDP support to the fight against terrorism, ESDP support to Africa and the development of the relations with other international organizations are worth mentioning.

The Austrian Presidency will support the countries of the Western Balkans in their efforts to get closer to the European Union. In the field of ESDP, the Presidency will, among other things, aim at making the EU's approach to security and defence policy more accessible to these countries. Moreover, activities related to security sector reform will be further supported in the region.

The Federal Ministry of Defence and the Austrian Armed Forces are well prepared for these complex tasks, whose fulfilment will make Austria and Europe as a whole more secure. "Security at home needs security abroad" – this is the slogan that we will give life to, guiding us in our efforts to implement the military objectives of the Austrian Presidency programme in the field of ESDP.

ESDP Mandate for the Austrian Presidency



ESDP Mandate for the Austrian Presidency

On the basis of the present report and taking into account the European Security Strategy, the incoming Presidency, assisted by the Secretary-General/High Representative and in association with the Commission, is invited to continue work on developing the European Security and Defence Policy, and in particular:

to continue the successful development of ESDP activities, and in particular:

- to continue to ensure the effective management of the EU military operation in Bosnia and Herzegovina (EUFOR Althea);
- to ensure the effective implementation of the new mandate for the EU Police Mission in Bosnia and Herzegovina (EUPM);

Both missions will be reviewed taking account of both the wider EU presence in Bosnia and Herzegovina and the expected evolution of the international community's involvement.

- to continue effective management of the EU Police Mission in the Democratic Republic of Congo (EUPOL KINSHASA);
- to continue effective management of the security sector reform mission in the Democratic Republic of Congo (EUSEC RD Congo); to ensure a successful build-up of the technical assistance project on the improvement of the chain of payments system; and prepare recommendations on the future of the mission.
- to continue effective management of the EU civilian-military supporting action to the African Union mission in the Darfur region of Sudan (AMIS II) in consultation with other international actors and taking account of future decisions by the AU on the future of its mission and of the future of the international community's involvement;
- to continue effective management of the EU Monitoring Mission in Aceh (AMM), review the operation early in 2006 and prepare recommendations on its follow-up activities, notably taking into account activities conducted under the responsibility of the European Commission;

ESDP Mandate for the Austrian Presidency

- to continue effective management of the Integrated Rule of Law Mission for Iraq (EUJUST LEX), review the operation and prepare recommendations on its follow-up;
 - to ensure the effective implementation of the new EU Police mission in the Palestinian Territories (EUPOL COPPS) and review the operation taking into account other EU activities;
 - to ensure the effective implementation of the new EU Border Assistance Mission in the Palestinian Territories at Rafah (EU BAM Rafah) taking into account other EU activities;
 - to conduct an EU Evacuation Operation Exercise Study (EVAC 06);
 - to continue the preparation of the crisis management exercise CME 06;
 - to implement effectively any other operations that the Council may decide;
 - take into account and integrate relevant human rights aspects, in particular women's and children's rights, during all phases of operations, especially during the planning phase;
 - continue implementation of the measures set out in the document "Implementation of UNSCR 1325 on Women, Peace and Security in the context of ESDP" and of UNSCR 1612 on Children and Armed Conflict;
 - take into account the Council conclusions of 21 November on comprehensive planning as part of civil-military co-ordination;
 - to ensure the effective implementation of the mandate of the EU police advisory team (EU PAT) in the former Yugoslav Republic of Macedonia as a bridging capacity between EUPOL PROXIMA and a future EC field monitoring project in the area of police reform;
 - to review the state of play of the EU engagement in the criminal justice reform in Georgia, as a follow-on to EUJUST Themis;
 - to continue to follow border assistance activities in Georgia and on the Moldova/Ukraine border;
 - to start preparations on the EU's possible future ESDP role in Kosovo;
 - take into account the regional dimension of the fight against organised crime in the Western Balkans when carrying out activities in this field;
- to continue work on making ESDP more capable, and in particular:**
- to take forward work on the Civilian Headline Goal 2008, in particular on meeting identified shortfalls, on rapid deployment, notably Civilian Response Teams and rapidly-deployable police elements, and on mission support;
 - to consider ways to contribute to the strengthening of the planning and mission support capacity of the Council Secretariat for Civilian ESDP operations;
 - the rapid and efficient procurement of equipment and logistical support for Civilian crisis management operations;
 - to contribute to work on securing adequate funding for Civilian ESDP operations through the CFSP budget;
 - work on the preparation of the Force Catalogue and of the Progress Catalogue on the basis of the agreed Roadmap ;
 - to continue the process of developing an information gathering instrument and an operational analysis tool for EU's use to meet the EU's specific needs;
 - to take forward work on the EU Battlegroups initiative (as part of Rapid Response elements) on the basis of the agreed Roadmap;
 - to take forward work on the Global Approach on Deployability;
 - to take forward the study of the Maritime Dimension in ESDP;
 - to support as required the continued development of the European Defence Agency;
 - to continue work on the actions identified in the Conceptual Framework on ESDP and Terrorism and the recommendations of the report on its implementation as well as the implementation of relevant practical steps according to the EU Action Plan on Combating Terrorism;
 - to continue work on the European Space Policy "ESDP and Space" on the basis of the agreed roadmap;

ESDP Mandate for the Austrian Presidency

- to implement further the concept for training in the field of ESDP, including by making full use of the European Security and Defence College (ESDC); to continue work on training for civilian crisis management taking into account Community programmes and initiatives;
- to continue the implementation of the European Programme for the Prevention of Violent Conflicts and to prepare the annual presidency report on Conflict Prevention for adoption by the European Council in June 2006 in close cooperation with the European Commission;
- to address the follow-up to the initial orientations by the SG/HR to improve CFSP/ESDP (follow-up to Hampton Court), as noted by the European Council;
- to maintain a close dialogue with the OSCE and evaluate EU-OSCE cooperation; identify areas for concrete cooperation in crisis management;
- to maintain and develop further EU co-operation with the AU and African Sub Regional Organisations, through further implementation of the Action Plan for ESDP support to Peace and Security in Africa and taking into account the wider framework of the EU Africa Strategy; to examine options in the area of support to African capabilities for the prevention and management of conflicts;
- to continue to strengthen dialogue and co-operation with Third countries, including Canada, Russia and Ukraine, and the Mediterranean partners in the field of ESDP.

to continue work on improving the coherence of EU efforts, in particular:

- by making full use of the Civil-Military Cell within EUMS and contribute to the work on the capacity of the Cell to rapidly generate, when needed, an operations centre;
- to take forward work on the improvement of civil-military co-ordination, in particular on the management of EU operations;
- to take forward work on improving ESDP-related aspects of the EU's ability to respond rapidly to the aftermath of major disasters;
- to take forward work on implementation of the EU Concept for ESDP Support to Security Sector Reform in relation to certain regions; once the Commission has developed an EC concept for SSR covering first pillar activities, give due consideration to joining these two strands within the framework of an overarching EU concept for SSR;

to maintain the EU's commitment to work with key partners, and in particular:

- to take forward the EU/UN dialogue on the basis of the Joint Declaration on UN-EU co-operation in Crisis Management; to examine options for concrete modalities for EU/UN cooperation in crisis management;
- to continue to develop the EU/NATO strategic partnership in crisis management;

Civil-Military Co-ordination (CMCO) Security Sector Reform (SSR), Disaster Relief



Civil-Military Co-ordination (CMCO) Security Sector Reform (SSR), Disaster Relief

Many measures and initiatives in the field of ESDP require joint civilian and military action to be as co-ordinated as possible. Against this background, the Austrian Presidency will place particular importance on the management of operations, security sector reform (SSR) and disaster relief.

As early as June 2005, the management of operations was identified, by the three successive Presidencies of the United Kingdom, Austria and Finland, as one of the core elements in their trilateral Non-Paper on CMCO. The Austrian Presidency intends to raise questions which will be of great importance to further practical improvements of co-ordination in civil-military operations. Particular attention will be paid to the running of operations on the ground. The overall aim is to adopt, by the end of the Austrian Presidency, a package of solutions to central issues related to the management of civil-military operations.

In the field of security sector reform (SSR), the Austrian Presidency will concentrate on the implementation and evaluation of the existing conceptual basis. In the spirit of a comprehensive approach, the focus of the Presidency will be placed on SSR in the Balkans. To this end, a two-day seminar in February, supported by the ISS, will take place in Vienna, where experience gained and concrete measures for security sector reform in the countries of the Western Balkans will be discussed.

As regards disaster relief, the Austrian Presidency will aim at giving the EU a role which corresponds to its potential in this area. In the event of disasters, it will ensure that the means available within ESDP are used swiftly and co-ordinated most efficiently in order to respond best to a given situation. Moreover, it will make sure that the activities undertaken by the EU's first and second pillars are as coherent as possible.

Military Capabilities



A crucial task of the Austrian Presidency will be to carry on the capability development process based on the agreed roadmap up to the development of the Progress Catalogue. Key elements during the Austrian Presidency in this context will be the finalization of the bidding process, the compilation of Member States' contributions as well as the development of a method which facilitates implementing the first step of the qualitative analysis (scrutinising).

In the context of the Headline Goal 2010, the Austrian Presidency will continue current efforts regarding the study of the Maritime Dimension of the Headline Goal, the Global Approach on Deployability, as well as the studies on the development of an operational analysis tool and an information gathering instrument. The study on the development of an operational analysis tool is to be completed within the first six months of 2006, in order to be able to take quickly the steps necessary for its practical application. Based on experience gained from the development of the Headline Goal Questionnaire and the current bidding process, the study on the development of an information gathering instrument is to be initiated.

In the development of the Long Term Vision, the results of the work done as regards the future military environment will be presented to the EU Military Committee at the level of Chiefs of Defence in May 2006. These results will form a crucial part of an initial Long Term Vision which is to be completed by September 2006.

As regards the EU Battlegroups initiative, the Austrian Presidency will continue efforts towards achieving full operational capability as laid down in the current conceptual basis. In January 2006, the roadmap regarding battlegroups will be updated in close co-operation with the EU Military Staff. The Battlegroups Co-ordination Conference will be held on 3 May 2006.

The European Defence Agency (EDA) is a crucial element in the EU's capability development. This is why the Austrian Presidency will support the EDA to the greatest extent possible and within the framework set by the agreed Work Programme 2006. The Austrian Presidency will put special emphasis on co-operation in relevant issues between the EDA and the EU Military Committee.

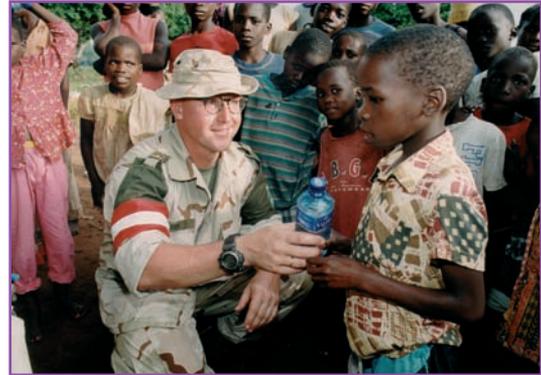
Military ESDP Operations

The role played by ESDP is, above all, reflected in the great number of operations running. The Presidency's work consists primarily in procedural tasks such as reviewing and terminating ongoing ESDP operations and planning of or deciding on new ones.

The largest current operation, EUFOR ALTHEA in Bosnia and Herzegovina, is the only purely military operation. In parallel to the six-monthly review of EUFOR ALTHEA, which will take place as a matter of routine, the Austrian Presidency will see a review of the new mandate for the EU Police Mission in Bosnia and Herzegovina (EUPM). In addition to these reviews, it is planned to draw a comprehensive report on the deployment of all EU instruments in Bosnia and Herzegovina.

In many civilian operations, military aspects are important, in particular military support to planning processes. Moreover, military staff are quite often deployed in civilian operation theatres where they take over civilian functions. In this case, it is crucial to fully integrate the EU Military Committee into decision-making processes.

At present, no additional military operations are being planned. However, should it become necessary to launch a new operation, the Presidency will stand ready to pay its utmost attention to the matter.



ESDP and the Countries of the Western Balkans

The Austrian Federal Government has decided to make comprehensive support to the Balkans one of the priorities of the Austrian Presidency. In this area, the Federal Ministry of Defence, in close co-operation with the Austrian Foreign Ministry, makes proposals that aim at supporting the efforts by the countries of the Western Balkans to get closer to the EU in the field of ESDP.

In the medium and long term, special emphasis is to be put on training, information, contacts, and the exchange of lessons learned. The objective is to provide the countries of the Western Balkans with greater knowledge on the structural and institutional ESDP framework, so as to enable them to efficiently work in the field of ESDP.

Without security sector reform in the countries concerned, reform in other areas could be hindered or impeded, or even be made impossible. In this context, the aim of the Austrian Presidency is to intensify efforts in EU activities in the light of the new security sector reform concepts elaborated by the first and second pillars. For instance, EU programmes and projects in the field of military policy are to be initiated and supported. Improved co-ordination of the different EU actors' activities in the Balkans will remain on the agenda.



Key events

January:

- 19-20 Defence Policy Directors' Meeting, Vienna
- 30-31 General Affairs and External Relations Council (GAERC)

February:

- 13-14 Seminar on Security Sector Reform (SSR) in the countries of the Western Balkans, Vienna
- 27-28 GAERC

March:

- 6-7 Informal Meeting of Ministers of Defence, Innsbruck; Steering Board of the European Defence Agency (EDA)
- 20-21 GAERC
- 23-24 European Council

April:

- 10-11 GAERC
- 25 Defence Policy Directors' Meeting, Brussels

May:

- 11 EU Military Committee Meeting at the level of Chiefs of Defence, Brussels
- 15-16 GAERC with Ministers of Defence; Steering Board of the European Defence Agency (EDA)

June:

- 12-13 GAERC
- 15-16 European Council



Presidency Team Vienna



Brig Wolfgang WOSOLSOBE
Defence Policy Director
Head of EU06 Project Group
+43/1/5200-23300
milpol@bmlv.gv.at



Brig Johann PUCHER
International Liaison, Balkans
+43/1/5200-23070
eu06.lo.int@bmlv.gv.at



Col (GS) Hermann LATTACHER
Deputy Head of EU06 Project Group
+43/1/5200-23020
eu06.project.nb@bmlv.gv.at



Col Rupert STADLHOFER
Head of Planning Section within EU06 Project Group
+43/1/5200-23030
eu06.plans@bmlv.gv.at



Thomas JELLOUSCHEK
Head of Support Section within EU06 Project Group
+43/1/5200-23040
eu06.support@bmlv.gv.at



Presidency Team Brussels



Maj Gen Wolfgang JILKE
Head of Military Representation of Austria in Brussels,
Austrian Military Representative to EU and NATO
+32/2/707-2810
+32/2/2343-841
mvb.milrep.au@bmlv.gv.at



Brig Reinhard TRISCHAK
Deputy Head of and Chief of Staff at Military
Representation of Austria in Brussels
+32/2/707-2813
reinhard.trischak@bmlv.gv.at



Lt Col Florian PAMMER
Military Assistant
+32/2/707-2812
florian.pammer@bmlv.gv.at



Col (GS) Manfred HOHENWARTER
Head of EU Division at Military Representation of
Austria in Brussels, Austrian Deputy Military
Representative to EU
+32/2/234-3852
manfred.hohenwarter@bmlv.gv.at



Lt Col (GS) Klaus JENSCHIK
Deputy Head of EU Division at Military
Representation of Austria in Brussels, Capabilities
+32/2/234-3851
klaus.jenschik@bmlv.gv.at



Lt Col Alois PREINEDER
Training, Exercises, Civil-Military Issues
+32/2/234-3854
alois.preineder@bmlv.gv.at



Maj Walter WIESER
Operations
+32/2/234-3853
walter.wieser@bmlv.gv.at

Maj Klaus STEINDL
Support
+32/2/234-3850
klaus.steindl@bmlv.gv.at



Jochen REHRL
European Security and Defence
College
+32/2/707-2082
jochen.rehrl@bmlv.gv.at



Christoph PROKSCH
ATHENA
+32/2/707-2058
christoph.proksch@bmlv.gv.at



Irene TERPETSCHNIG
Translation and Interpreting English/
French/German
+32/2/707-2082
irene.terpetschnig@bmlv.gv.at



WO1 Josef MÖSENER
Administration / EU Division at Military
Representation of Austria in Brussels
+32/2/234-3850
eu.milrep.au@bmlv.gv.at



Michaela WIDMAR
Administration / EU Division at Military
Representation of Austria in Brussels
+32/2/234-3840
eu.milrep.au@blmv.gv.at



Presidency Team Brussels



Col (GS) Johann TRUMMER
Representative of National Armament
Director
+32/2/707-2080
mvp.nadrep@bmlv.gv.at

Col (GS) Friedrich SCHRÖTTER
Chairman of Headline Goal Task Force (HTF)
+32/2/234-5450
friedrich.schroetter@bmlv.gv.at



Lt Col (GS) Günter HOFBAUER
Deputy Chairman HTF
+32/2/234-5451
guenter.hofbauer@bmlv.gv.at



Lt Col Michael MÜLLER
Planning / HTF Team
+32/2/234-5452
michael.mueller@bmlv.gv.at



SSgt Jürgen SCHUBERT-BERNHARD
Administration / HTF Team
+32/2/234-5453
htf.at@bmlv.gv.at



